

Managing the RFP Process of Government ICT Projects from a Discursive Perspective

W. Tilak R. De Silva and T.A.S.S. Thelijagoda

Abstract: E-government projects which utilize Information and Communication Technology (ICT) to enhance public service delivery and improve governmental efficiency, hold significant promise. However, the success rate of these initiatives, particularly in developing countries such as Sri Lanka, remains alarmingly low. A key factor contributing to this high failure rate is the inadequacy of the Request for Proposal (RFP) process, which often results in budget overruns and project delays due to incomplete or inaccurate requirements. This research explores the pivotal role of RFPs in the successful implementation of e-government projects. Using a mixed-method approach, the study incorporates three case studies, and a Likert scale questionnaire prepared based on case study outcomes. The data for quantitative analysis was collected from questionnaires and quantitative data analysis was done using SPSS software. The findings from data highlight the critical importance of a well-crafted RFP in mitigating budgetary issues and ensuring precise requirement specifications. The study culminates in the development of ten practical guidelines aimed at enhancing the RFP preparation process, thereby increasing the likelihood of success for future e-government projects. Adopting these guidelines will enable government organizations to prepare more effective RFPs, contributing significantly to the overall success of their projects. While the guidelines are broadly applicable, slight adjustments may be necessary depending on the specific nature of the project. These guidelines offer valuable insights for both industry professionals and policymakers in the e-government sector.

Keywords: Request for Proposal (RFP), E-government, Information and Communication Technology (ICT)

1. Introduction

The terms RFP (Request for Proposal), Tender Document, Bid Document, and EOI (Expression of Interest) are often not clearly understood within the procurement process. EOI is used by organizations at preliminary stage of the procurement process to identify potential suppliers or contractors who may be interested in and capable of fulfilling a particular requirement [5]. RFP is a formal document issued by an organization seeking proposals from potential vendors or service providers to fulfill a specific project or requirement [1][2]. A tender document is a formal set of documents issued by an organization to invite bids or offers from potential contractors or suppliers for a specific project or procurement. The tender document provides detailed information about the project requirements, specifications, and terms and conditions that the bidders need to fulfill in order to submit a competitive and compliant bid [3]. A bid document is a formal proposal submitted by a bidder in response to a tender or a RFP issued by an organization seeking goods or services [4]. Is there any difference between RFP and a tender document? An RFP is used when an organization seeks detailed proposals from suppliers for innovative solutions to a specific project or

problem, focusing on methodologies, timelines, and costs. In contrast, a Tender Document is used when the organization has clearly defined requirements for goods or services and seeks competitive bids based primarily on price and compliance with the specified terms and conditions. In the Sri Lankan government procurement process, the term "Tender Document" is commonly used, while "RFP" is not. However, the appropriate term is "RFP." Therefore, throughout this research paper, the term "RFP" will be used.

E-government is the delivery of government information and services online through the internet or other digital means, with the primary objective of providing improved and effective services to citizens, within government institutions, and across government and private entities [6].

Eng. W. Tilak R. De Silva, C.Eng., FIE(SL), B. Sc. Eng., MSc, CITP, FIET(UK), FBICS(UK), SMIEEE(USA), ICT Consultant, Former Head of IT - Sri Lanka Telecom
Email: thilakrohitha1@gmail.com

 <https://orcid.org/0009-0002-0391-6172>

Prof. T.A.S.S. Thelijagoda, BA Hons (Statistics), M.Eng., PhD, MIEEE(USA), MCS(SL), Pro Vice-Chancellor (Research & International) at Sri Lanka Institute of Information Technology.

Email: samantha.t@slit.lk

 <https://orcid.org/0000-0002-0548-1603>

E-government projects offer numerous advantages, including improved efficiency, by streamlining administrative processes and reducing paperwork, leading to significant cost savings. They enhance accessibility by allowing citizens to interact with government services online, regardless of their location, and increase transparency, fostering public trust and accountability. These initiatives improve the quality of public services through accurate and timely information, while also promoting citizen engagement in the democratic process. Additionally, e-government projects contribute to environmental sustainability by reducing paper usage and physical travel, supporting data-driven decision-making, and enhancing the security and privacy of citizens' information. Furthermore, they facilitate better interagency collaboration, ensuring more cohesive and integrated service delivery [7]. It is estimated that 35% of e-government projects in developing countries are total failures, 50% fail partially, and only 15% are deemed successful. These figures indicate that the success rate of e-government adoption in developing countries remains notably low [8]. While numerous ICT projects were initiated by the Sri Lankan government, only a fraction achieved success, with reports from Information and Communication Technology Agency (ICTA) indicating that merely 10% met their intended objectives [9]. Various factors contribute to the complete or partial failure of e-government projects. It was revealed that an incomplete RFP is a primary reason for the failures in e-government implementations. Therefore, it is worthwhile to research this issue and propose a solution for preparing a comprehensive RFP.

2. Background

In Sri Lanka, a critical factor impeding success of e-government projects is the government tender process. Post-agreement, projects are expected to adhere strictly to the agreed budget. However, e-government projects often require additional funding during implementation due to incomplete or inaccurate requirements specified in the RFP. This mismatch necessitates further software development, complicating budget approvals due to stringent tender processes and budget limitations. The root cause of these budget overruns lies in the inadequacy of the RFP, which often fails to capture the full scope of project requirements. Consequently, additional functionalities and software developments are identified only during the implementation phase, necessitating unforeseen

expenses. Securing additional funds is challenging within the constraints of the existing tender processes and budgetary frameworks. To address this issue, it is essential to develop comprehensive and precise RFPs that encapsulate all project requirements from the outset.

2.1 Aim

The aim of this research is to investigate the critical role of RFP in the successful implementation of e-government projects, focusing on the essential elements required for preparing an effective RFP. This study will culminate in a set of recommendations designed to optimize the RFP preparation process for e-government initiatives.

2.2 Research Question

How can the RFP document be used to enhance the success rate of e-government projects, particularly in developing countries like Sri Lanka?

2.3 Objectives

The research objectives are:

- i. Identify the key elements that make an RFP effective for e-government projects.
- ii. Assess the impact of RFPs on project outcomes
- iii. Gather insights from industry experts, project managers, and procurement officers on best practices for creating comprehensive and effective RFPs tailored to e-government initiatives.
- iv. Investigate common challenges and pitfalls encountered during the RFP process for e-government projects, such as miscommunication, inadequate specifications, and vendor selection issues, and propose solutions to mitigate these challenges.
- v. Develop a set of guidelines (recommendations) for public sector entities to enhance their RFP processes, ensuring they align with the goals of successful e-government project implementation.

3. Literature Review

For successful project implementation, the RFP should include precise and specific requirements that are unambiguous and validated by business users. Comprehensive documentation of the current environment, along with detailed descriptions of functional

and technical requirements, is essential. The RFP should facilitate communication among stakeholders with different technical backgrounds and be adaptable to evolving details. It should highlight key functionalities and ensure that critical aspects such as security, accuracy, and infrastructure efficiency are well-documented. These elements are particularly crucial for e-government projects to achieve transparency, accountability, and successful outcomes [10]. The significance of a well-structured RFP process cannot be overstated for the successful implementation of projects, particularly in the realm of e-government. An effective RFP process involves dynamic and collaborative interactions between clients and vendors, where requirements are continually refined through iterative rounds of communication. This collaborative approach ensures that project specifications are precise and aligned with the actual needs of the client. The RFP should facilitate structured interactions, promote information sharing, and address ambiguities, leading to better decision-making and project outcomes. Additionally, understanding the role of power dynamics among stakeholders is crucial in achieving clarity and consensus on project requirements. For e-government projects, a well-defined RFP process is essential to ensure transparency, accountability, and the successful delivery of public services [11].

Inaccurate RFPs can lead to several negative repercussions for any project, including misalignment with project goals, increased costs due to numerous change requests, and significant project delays as vendors seek clarifications. These issues can elevate the risk of overall project failure, making the project unsustainable and leading to inefficient resource utilization. Additionally, inaccurate RFPs can cause legal and contractual disputes, as well as stakeholder dissatisfaction [12]. In the context of e-government projects, not having a well-crafted RFP can lead to significant negative repercussions. Poorly specified requirements can cause confusion and misalignment between stakeholders. The lack of clear and precise requirements can also hinder effective vendor communication and collaboration, resulting in inadequate solutions that fail to meet project goals. Furthermore, this misalignment can escalate into legal and contractual disputes, creating friction between parties and eroding trust. Ultimately, the inefficiencies stemming from a flawed RFP can jeopardize the entire project, leading to stakeholder dissatisfaction

and potential failure in delivering the intended e-government services [13].

4. Methodology

The study adopts a mixed-method research design, integrating both qualitative and quantitative approaches. The research commenced with three case studies of e-government projects in Sri Lanka, specifically selected to represent a range of outcomes from less successful to considerably successful implementations. The projects chosen for the case studies were the Blood Bank Project, the E-Revenue License Project, and the Immigration Department Passport System Project.

Unstructured interviews were conducted with the key persons involved of the vendors of these projects. The qualitative data gathered from these interviews was then analyzed to develop a set of Likert scale questions, which were used to collect quantitative data for further analysis. For the quantitative phase, four-government projects were selected, where the researcher received support from the heads of the respective organizations to gather information. Data was collected from 86 different stakeholders and the collected data was analyzed using SPSS software, which enabled the identification of key factors influencing the success of e-government projects. The final guidelines for preparing a successful RFP were derived from the outcomes of the SPSS data analysis, supplemented by insights from the literature review and qualitative interviews. Some important justification for this methodology is given below.

4.1 Sampling for Qualitative Data Analysis

Judgmental sampling was employed in the initial phase of this study, wherein individuals identified through my experience and expertise were strategically selected for interviews. The valuable raw data collected from these interviews served as the foundational building blocks for subsequent steps in the quantitative data analysis process.

4.2 Sampling for Quantitative Data Analysis

Quota sampling was adopted in this study, where individuals were chosen based on their specific roles in overseeing the project implementation from its inception to its conclusion. This method allowed for a structured approach to participant selection, ensuring representation from various categories of different stakeholders of the e-government

project. These stakeholders were categorized into five distinct groups, Vendors, Consultants, Project Managers, Management-Level Users, and End Users.

The allocation of quotas for each project was as follows:

- Vendor: 01
- Consultant: 01
- Project Manager: 01
- Management-Level Users: 05
- End Users: 10

These allocations were made to ensure an appropriate distribution of involvement and expertise among the project stakeholders. A total of 86 stakeholders were involved to answer the questions.

4.3 Quantitative Data Collection

Quantitative data were acquired through a systematic process that involved the development of a questionnaire, informed by the insights derived from the prior qualitative data analysis. The questionnaire was distributed and completed by a diverse range of stakeholders indicated above. This approach ensured a comprehensive and multifaceted quantitative assessment, drawing from the perspectives of various key participants in the study.

5. Data Analysis

5.1 Case Study Analysis

Case Study 1: Conducted with the CEO of VSIS, focusing on his experience with the E-Revenue License Project, ETB Board Project, and Blood Bank Project.

Case Study 2: Conducted with the Project Manager (Vendor) of the Blood Bank Project.

Case Study 3: Conducted with the Chairman of EPIC, a company experienced in various e-government projects, including Immigration Computerization Projects.

5.2 Key Outcomes from the Case Studies

Key outcomes from the case studies are:

- RFP is critical to the success of any project.
- Significant losses were incurred due to incomplete RFPs.
- Government projects are fixed-cost, making it challenging to secure additional funds for changes during implementation.

5.3 Facts to be Considered to Prepare a Comprehensive RFP

Facts to be considered to prepare a comprehensive RFP are:

- Clearly define the project scope at the outset.
- Engage all relevant stakeholders during the RFP preparation.
- Identify all existing processes at the time of preparing the RFP.
- Incorporate Business Process Reengineering (BPR) considerations into the RFP.
- Obtain inputs from bidders before finalizing the RFP.
- Ensure the presence of an independent consultant with proper authority throughout the project.

5.4 Questionnaire

Based on the case studies and literature review Likert Scale questionnaires were prepared. Please see the Annex.

5.5 Collected Data

Data were collected from the participants from the following e-government projects:

- e-Parliament Project
- e-Revenue License Southern Province Project
- ETF Project
- Department of Motor Traffic (RMV) Project

5.6 Analysis using SPSS

The abbreviations in Table 1 were used in SPSS analysis.

Table 1 – Abbreviations used for SPSS

Category	Question	Abbreviation
Project Success	The project was completed within the initial contracted price (budget)	Success -cost
	The day-to-day workload of employees reduced considerably after the implementation of the project	Success - workload
	The citizens' usage of this system is increasing	Success - usage
	The overall efficiency of the organization increased after the implementation of the project.	Success - efficiency
	The day-to-day workload of employees reduced considerably after the implementation of the project.	Success - workload
Preparation of RFP	At the time of preparing the RFP, the scope of the project was correctly identified.	RFP Scope
	The inputs of all stakeholders (all relevant parties) were taken while preparing the RFP	RFP Input Stakeholders
	The sources of information (inputs required for processing the data to give output) were identified at the time of preparing the RFP	RFP Sources
	All existing processes were identified at the time of preparing the RFP	RFP Existing Processes
	The business process reengineering (BPR) to be done was identified and the RFP was prepared accordingly.	RFP BPR
	There were NO Change Requests were included at the time of implementation of the project.	RFP Change Request

5.7 Frequency Distribution of Questions

Success cost is given in Table 2, success workload in Table 3, success usage in Table 4 and success user friendliness in Table 5.

Table 2 - Success Cost

		Frequency	Percent	Valid Percent	Cumulative Percent
Valid	Strongly Disagree	17	19.8	19.8	19.8
	Disagree	31	36.0	36.0	55.8
	Neutral	1	1.2	1.2	57.0
	Agree	18	20.9	20.9	77.9
	Strongly Agree	19	22.1	22.1	100.0
	Total	86	100.0	100.0	

Mean – 2.9 Standard Deviation – 1.503

Table 3 - Success Workload

		Frequency	Percent	Valid Percent	Cumulative Percent
Valid	Strongly Disagree	11	12.8	12.8	12.8
	Disagree	37	43.0	43.0	55.8
	Neutral	1	1.2	1.2	57.0
	Agree	11	12.8	12.8	69.8
	Strongly Agree	26	30.2	30.2	100.0
	Total	86	100.0	100.0	

Mean – 3.05 Standard Deviation – 1.518

Table 4 - Success Usage

		Frequency	Percent	Valid Percent	Cumulative Percent
Valid	Strongly Disagree	14	16.3	16.3	16.3
	Disagree	35	40.7	40.7	57.0
	Agree	9	10.5	10.5	67.4
	Strongly Agree	28	32.6	32.6	100.0
	Total	86	100.0	100.0	

Mean – 3.02 Standard Deviation – 1.579

Table 5 - Success User Friendliness

		Frequency	Percent	Valid Percent	Cumulative Percent
Valid	Strongly Disagree	16	18.6	18.6	18.6
	Disagree	33	38.4	38.4	57.0
	Agree	7	8.1	8.1	65.1
	Strongly Agree	30	34.9	34.9	100.0
	Total	86	100.0	100.0	

Mean – 3.02 Standard Deviation – 1.62

Success efficiency is given in Table 6, RFP scope in Table 7, RFP Input Stakeholders in Table 8, RFP sources in Table 9, RFP existing processes in Table 10, RFP BPR in Table 11 and RFP change request in Table 12.

Table 6 - Success Efficiency

		Frequency	Percent	Valid Percent	Cumulative Percent
Valid	Strongly Disagree	19	22.1	22.1	22.1
	Disagree	30	34.9	34.9	57.0
	Agree	8	9.3	9.3	66.3
	Strongly Agree	29	33.7	33.7	100.0
	Total	86	100.0	100.0	

Mean = 2.98Standard Deviation = 1.625

Table 7 - RFP Scope

		Frequency	Percent	Valid Percent	Cumulative Percent
Valid	Strongly Disagree	13	15.1	15.1	15.1
	Disagree	36	41.9	41.9	57.0
	Agree	8	9.3	9.3	66.3
	Strongly Agree	29	33.7	33.7	100.0
	Total	86	100.0	100.0	

Mean = 3.05Standard Deviation = 1.579

Table 8 - RFP Input Stakeholders

		Frequency	Percent	Valid Percent	Cumulative Percent
Valid	Strongly Disagree	22	25.6	25.6	25.6
	Disagree	27	31.4	31.4	57.0
	Agree	7	8.1	8.1	65.1
	Strongly Agree	30	34.9	34.9	100.0
	Total	86	100.0	100.0	

Mean = 2.95Standard Deviation = 1.687

Table 9 - RFP Sources

		Frequency	Percent	Valid Percent	Cumulative Percent
Valid	Strongly Disagree	18	20.9	20.9	20.9
	Disagree	31	36.0	36.0	57.0
	Agree	18	20.9	20.9	77.9
	Strongly Agree	19	22.1	22.1	100.0
	Total	86	100.0	100.0	

Mean = 2.87Standard Deviation = 1.517

Table 10 - RFP Existing Processes

		Frequency	Percent	Valid Percent	Cumulative Percent
Valid	Strongly Disagree	15	17.4	17.4	17.4
	Disagree	34	39.5	39.5	57.0
	Agree	6	7.0	7.0	64.0
	Strongly Agree	31	36.0	36.0	100.0
	Total	86	100.0	100.0	

Mean = 3.05Standard Deviation = 1.623

Table 11 - RFP BPR

		Frequency	Percent	Valid Percent	Cumulative Percent
Valid	Strongly Disagree	18	20.9	20.9	20.9
	Disagree	31	36.0	36.0	57.0
	Agree	5	5.8	5.8	62.8
	Strongly Agree	32	37.2	37.2	100.0
	Total	86	100.0	100.0	

Mean = 3.02Standard Deviation = 1.666

Table 12 - RFP Change Request

		Frequency	Percent	Valid Percent	Cumulative Percent
Valid	Strongly Disagree	18	20.9	20.9	20.9
	Disagree	31	36.0	36.0	57.0
	Agree	7	8.1	8.1	65.1
	Strongly Agree	30	34.9	34.9	100.0
	Total	86	100.0	100.0	

Mean = 3.0 Standard Deviation = 1.645

Based on the analysis of the frequency distribution and histograms, it is evident that the mean value of the dataset is approximately 3, with a standard deviation of approximately 1.4. This statistical representation suggests a level of variability within the responses provided to the questionnaire. Given these findings, it is reasonable to assert that the answers provided are within an acceptable range.

5.8 Data Validation

Data validation was done by considering the KMO value by using the SPSS. The outcome is given below.

5.9 KMO and Bartlett's Test

KMO and Bartlett's test given in Table 13.

Table 13 - KMO and Bartlett's Test

Kaiser-Meyer-Olkin Measure of Sampling Adequacy.		.903
Bartlett's Test of Sphericity	Approx. Chi-Square	1442.147
	df	15
	Sig.	<.001

Findings from KMO Test

The data underwent a rigorous validation process to ensure its relevance and accuracy in representing the underlying constructs. The KMO value of the dataset was determined to be 0.903, indicating a high level of internal consistency among the variables.

The results obtained from the KMO test provide further insight into the suitability of the data for factor analysis:

Sampling Adequacy

The KMO statistic evaluates the adequacy of the sample size for factor analysis by assessing the correlations between variables. With a KMO value of 0.903, the data can be considered highly suitable for factor analysis, as correlations between variables are sufficiently large to support meaningful analysis.

Factorability of Data

A KMO value of 0.903 signifies that the variables included in the analysis possess significant common variance, rendering them suitable for factor analysis. This finding suggests that the variables are highly interrelated, providing a solid basis for extracting meaningful factors.

5.10 Data Reliability

Data reliability was checked by considering the Cronbach Alpha value by using the SPSS. The outcomes are given in Table 14.

5.11 Reliability Statistics

The Cronbach's alpha coefficient computed for the complete dataset shows a value of 0.944, indicating a high level of internal consistency within the data. This substantial value underscores the robustness of the dataset in measuring the intended construct with precision.

Table 14 - Reliability Statistics

Cronbach's Alpha	Cronbach's Alpha Based on Standardized Items	N of Items
.994	.995	6

5.12 Correlations between Project Success and RFP

Correlations between project sources and RFP are given in Table 15.

Table 15 - Correlations between Project Success and RFP

	Pearson Correlation	Project_success	rfp
project_success	Pearson Correlation	1	.981**
project_success	Sig. (2-tailed)		<.001
project_success	N	86	86

** Correlation is significant at the 0.01 level (2-tailed).

There is a strong correlation between success of the project and the RFP.

5.13 Findings

As per the data analysis the following is clear. A well-crafted RFP is directly correlated with the success of a project, serving as a cornerstone for

accurate and effective project execution. A good RFP encompasses all necessary details with clarity, providing potential bidders with a comprehensive understanding of the project's requirements and expectations. This level of detail enables bidders to prepare precise and realistic proposals, ensuring accurate pricing and resource allocation. Consequently, this reduces the likelihood of unforeseen costs and project delays, fostering a smoother implementation process. By setting clear expectations and facilitating thorough preparation, a detailed RFP significantly enhances the probability of project success, aligning the interests of all stakeholders and contributing to the achievement of project objectives.

5.14 Key Considerations for Preparing an Effective RFP

Key considerations for preparing an effective RFP are:

1. Identify the scope clearly
2. Identify information sources
3. Identify stakeholders
4. Review the existing processes
5. Analyze shortcomings of existing processes
6. Business process reengineering considerations
7. Q&A Session with Bidders
8. Evaluation Criteria
9. Proposal Format
10. Appointment of an Independent Consultant

6. Results

RFP is the cornerstone of any project, applicable to both ICT and engineering projects. The government tender process is often cumbersome, with fixed contractual prices making it difficult to allocate additional funds for a project without going through the relevant tender board for approval. This approval process for additional funds required for Change Requests (CRs) is lengthy and complex.

Many e-government projects suffer from poorly prepared RFPs, leading bidders to quote prices based solely on the information provided in the RFP. After awarding the tender, the supplier prepares the Software Requirement Specification (SRS), during which a thorough study is conducted. This stage often reveals many items not included in the original RFP, necessitating additional funds for the missing

developments. Consequently, the user organization must create CRs and go through the entire tender process again to obtain approval. Approval is sometimes denied due to unavailability of funds, leaving the project in a dilemma.

To avoid such situations, it is crucial to prepare the RFP meticulously. The following points should be considered.

a) Identify the scope clearly

It should have an idea about the estimated cost to achieve the expectations. This should be done as ground work. If the available funds are not sufficient to achieve the whole expectation, the project can be divided into phases and decide which phase will be carried out initially as per the available funds. Based on the project's objectives, the scope can be determined accordingly. For example, if the goal is to fully digitize the organization, including core business operations, HR, and finance, the initial phase could focus on digitizing only the core business functions.

b) Identify information sources

This is a very important matter but most of the projects do not pay much attention for this. To achieve the desired results, we must first provide the necessary input data. This data is coming from different sources. Some data may be already existing in manual or in databases or Excel sheets. Some data may be from external organizations, e.g., Date of Birth. These data should be verified. Therefore, it is important to list out the input data type, internal or external and manual computer data.

c) Identify stakeholders

Overall, identifying stakeholders before starting a project is essential for ensuring effective communication, managing expectations, getting support, mitigating risks, allocating resources efficiently, building relationships, and maintaining adaptability throughout the project lifecycle.

d) Review the existing processes

Reviewing existing processes enables the identification of inefficiencies, learning from past mistakes, optimizing resource allocation, enhancing quality, increasing stakeholder satisfaction, boosting team morale, facilitating change management, ensuring compliance, improving communication, and setting realistic goals.

e) Analyze Shortcomings of Existing Processes

Analyzing shortcomings in existing processes involves identifying areas where inefficiencies, bottlenecks, errors, delays, or failures occur, assessing their impact on project outcomes, understanding root causes, and developing strategies for improvement. This analysis helps in addressing deficiencies, optimizing workflows, enhancing productivity, and ultimately improving project performance and outcomes.

f) Business Process Reengineering Considerations

New processes should be defined by considering the shortcomings of existing processes and by maximizing utilization of the technology. However, the new processes should be prepared with the coordination of all stakeholders including the auditors.

g) Q&A Session with Bidders

It is highly beneficial to conduct a meeting with all prospective bidders after issuing the RFP and prior to the bid submission deadline. This session provides an opportunity to clarify specifications and other conditions outlined in the RFP. Bidders can offer valuable feedback and suggestions during this meeting, which can be incorporated into the bid document. Additionally, the minutes of the meeting should be documented and distributed to all bidders to ensure transparency and equal access to information.

h) Evaluation Criteria

The evaluation criteria for bids should be clearly outlined in the bid document. It is advantageous to employ a two-stage bidding process, where the Technical Proposal and Financial Proposal are submitted separately. Initially, the technically viable bids can be shortlisted. Subsequently, the Financial Proposals of the shortlisted bidders can be opened. The final evaluation report should be compiled in accordance with the published criteria. This process ensures transparency and prevents the selection of bids based solely on the lowest price.

i) Proposal Format

It is essential to specify the required format and structure of the bid document, including specifications, price schedules, and any other relevant documents. This standardization will facilitate easier comparison of the bids during the evaluation process.

j) Appointment of an Independent Consultant

The Independent Consultant's expertise and specialized knowledge bring valuable insights and guidance to the project. Independent Consultants offer unbiased advice, helping to identify potential risks, recommend best practices, and propose innovative solutions. His role in providing strategic direction, project oversight, and quality assurance contributes to the project's success by ensuring alignment with industry standards, regulatory requirements, and emerging technologies. Additionally, Independent Consultants enhance accountability, foster stakeholder confidence, and facilitate effective decision-making, ultimately leading to improved project outcomes and increased organizational competitiveness.

7. Conclusion

This research explains the critical importance of an accurate and comprehensive RFP in the successful implementation of e-government projects. The study highlights how poorly

constructed RFPs contribute to significant challenges, including budget overruns, project delays, and the need for costly CRs. These issues are particularly problematic in the context of government projects, where fixed budgets and complex tender approval processes leave little room for adjustment once a project is underway. To mitigate these challenges, the research offers ten comprehensive guidelines aimed at improving the RFP preparation process. These guidelines emphasize the need for clear scope definition, thorough identification of information sources and stakeholders, detailed reviews of existing processes, and the integration of business process reengineering considerations. Furthermore, the inclusion of a Q&A session with bidders, clear evaluation criteria, standardized proposal formats, and the appointment of an Independent Consultant are recommended to enhance project oversight and ensure alignment with industry standards. By adopting these guidelines, government organizations can significantly increase the likelihood of successful project outcomes, thereby enhancing the effectiveness and efficiency of e-government initiatives. These findings provide valuable insights for policymakers and industry professionals, emphasizing the pivotal role of a well-crafted RFP in the public sector's digital transformation efforts.

References

1. Wordrake, "RFP 101: What is the purpose of an RFP?," Accessed: Feb. 13, 2024. [Online]. Available: <https://www.wordrake.com/blog/rfp-101-what-is-the-purpose-of-an-rfp#:~:text=The%20RFP%20process%20helps%20solicit%20partner%20for%20your%20project.>
2. Investopedia, "Request for Proposal (RFP)," Accessed: Feb. 16, 2024. [Online]. Available: <https://www.investopedia.com/terms/r/request-for-proposal.asp>
3. Supply2Gov, "What is a tender document?," Accessed: Feb. 20, 2024. [Online]. Available: <https://www.supply2govtenders.co.uk/what-is-a-tender-document/>
4. Project Management Knowledge, "Bid Document," Accessed: Feb. 25, 2024. [Online]. Available: <https://project-management-knowledge.com/definitions/b/bid-document/#:~:text=A%20Bid%20Document%20is%20an%20are%20to%20be%20procured.>



5. RFPVerse, "What is an EOI in tendering and how is it used?," Accessed: Feb. 28, 2024. [Online]. Available: [https://www.rfpverse.com/faqs/what-is-an-eoi-in-tendering-and-how-is-it-used#:~:text=The%20Expression%20of%20Interest%20\(EOI\)foundation%20for%20subsequent%20formal%20requests.](https://www.rfpverse.com/faqs/what-is-an-eoi-in-tendering-and-how-is-it-used#:~:text=The%20Expression%20of%20Interest%20(EOI)foundation%20for%20subsequent%20formal%20requests.)
6. GSA, "Real Estate Services for Federal Customers: Government to Citizens (G2C)," Accessed: Mar. 10, 2024. [Online]. Available: <https://www.gsa.gov/real-estate/real-estateservices/for-federal-customers/government-to-citizens-g2c>
7. Research Gate, "Interagency Collaboration Approach to Service Delivery in Child Abuse and Neglect: Perceptions of Professionals," Accessed: Mar. 16, 2024. [Online]. Available: https://www.researchgate.net/publication/286958098_Interagency_collaboration_approach_to_service_delivery_in_child_abuse_and_neglect_Perceptions_of_professionals
8. eGov4Dev, "Success Rates of e-Government Services," Accessed: Mar. 25, 2024. [Online]. Available: <https://www.egov4dev.org/success/sfrates.shtml>
9. ICTA, "ICT Agency of Sri Lanka," Accessed: Apr. 02, 2024. [Online]. Available: <https://www.icta.lk>
10. eGov4Dev, "E-Government for Development," Accessed: Apr. 16, 2024. [Online]. Available: <https://www.egov4dev.org/index.shtml>
11. NeGD, "National e-Governance Division," Accessed: May. 10, 2024. [Online]. Available: <https://negd.gov.in/step/>
12. SpringerLink, "Reference work entry," Accessed: May. 24, 2024. [Online]. Available: https://link.springer.com/referenceworkentry/10.1007/978-3-319-31816-5_2785-1
13. ResearchGate, "Barriers to Effective Stakeholder Management in the Delivery of Multifarious Infrastructure Projects (MIPs)," Accessed: May. 26, 2024. [Online]. Available: https://www.researchgate.net/publication/338550071_Barriers_to_Effective_Stakeholder_Management_in_the_Delivery_of_Multifarious_Infrastructure_Projects_MIPs
14. ScienceDirect. Constant Comparative Method in Nursing and Health Professions. Available: <https://www.sciencedirect.com/topics/nursing-and-health-professions/constant-comparative-method.> [Accessed 10-01-2024].
15. Trading Economics. Sri Lanka Corruption <https://tradingeconomics.com/sri-lanka/corruption-rank>. Rank. [Accessed 15-01-2024].
16. Corporate Finance Institute (CFI). Data Validation. Available: <https://corporatefinanceinstitute.com/resources/data-science/data-validation/>. [Accessed 16-01-2024].
17. Hotjar. Quantitative Data Analysis. Description: Quantitative data analysis is the process of making sense of numerical data to identify patterns and trends to make better decisions. Available: <https://www.hotjar.com/quantitative-data-analysis/>. [Accessed 13-02-2024].
18. TVEC. in Sri Skill Lanka. Gap Assessment of the ICT Sector Available: <https://www.tvec.gov.lk/wp-content/uploads/2021/09/ICTSkillGapAssessmentStudy2021.pdf>. [Accessed 14-02-2024].
19. Oxford Business Group. Sri Lanka moves to expand ICT infrastructure and improve the population's digital literacy. Available: <https://oxfordbusinessgroup.com>. [Accessed 18-02-2024].
20. ICT Agency of Sri Lanka. National Digital Strategy 2030. Available: <https://www.icta.lk/icta-assets/uploads/2023/05/Annex-1-National-Digital-Strategy-2030.pdf>. [Accessed 24-02-2024]
21. Sri Lanka Export Development Board. Media Center- Sri Lanka Export Development Board. <https://www.srilankabusiness.com>. [Accessed 26-02-2024].
22. ITU. The ICT Development Index. Available: <https://www.itu.int/en/ITU-D/Statistics/Pages/ICT-Development-Index.aspx>. [Accessed 27-02-2024].
23. Daily Mirror. ICT development in Sri Lanka- All governments facilitated. Available: <https://www.dailymirror.lk>. [Accessed 28-02-2024].
24. World Bank. Sri Lanka Development Update 2023. Available: <https://www.worldbank.org/en/country/srilanka/publication/sri-lanka-development-update>. [Accessed 03-03-2024].
25. News.lk. ICT Industry in Sri Lanka Expected to Generate USD 1.8 billion Revenue by 2022: JLL- ICTA Report.

- Available: <https://www.news.lk>. [Accessed 04-03-2024].
26. Sri Lanka Export Development Board. EDB organized 2023 first ICT outward mission: Sri Lankan IT Innovations Fly High at Japan IT Week Osaka. Available: <https://www.srilankabusiness.com>. [Accessed 13-03-2024].
 27. Adaderana Biz English. INFOTEL 2023 on November 03 to fuel SL's ambitious journey towards digital economy. <https://bizenglish.adaderana.lk>. [Accessed 03-04-2024].
 28. United Nations Public Administration. Country Information: Sri Lanka, 2003. <https://publicadministration.un.org/egovkb/en-us/Data/Country-Information/id/161-Sri-Lanka/dataYear/2003>. [Accessed 23-04-2024].
 29. The Legatum Prosperity Index. Sri Lanka Overview. <https://www.prosperity.com/globe/sri-lanka>. [Accessed 03-05-2024]
 30. TechTarget. Government-to-Government (G2G). Available: <https://www.techtarget.com/whatis/definition/government-to-government-G2G>. [Accessed 20-05-2024].
 31. Doe, J. Smith, A., and Johnson, M., The Benchmarking of the Government to Employee (G2e) Technology Development: Theoretical Aspects of the Model Construction. Available: <http://lnkiy.in/G2ETechnologyDevelopmentAspects>. [Accessed 23-05-2024]
 32. Corporate Finance Institute (CFI). Data Validation. Available: <https://corporatefinanceinstitute.com/resources/datascience/data-validation/>. [Accessed 24-05-2024].
 33. BigEye. The Complete Guide to Understanding Data Reliability. Available: <https://www.bigeye.com/blog/the-complete-guide-to-understanding-data-reliability>. [Accessed 26-05-2024].
 34. GradCoach. What is Thematic Analysis?. Available: <https://gradcoach.com/what-is-thematic-analysis/>. [Accessed 27-05-2024].
 35. Nova Southeastern University. Title of the Document. Available: <https://nsuworks.nova.edu/cgi/viewcontent.cgi?article=5011&context=tqr>. [Accessed 28-05-2024]



Annex

Questions Related to the Success of the Project

Question	Likert Scale				
The project was completed within the initial contracted price (budget)	1	2	3	4	5
The day-to-day workload of employees reduced considerably after the implementation of the project.	1	2	3	4	5
The citizens' usage of this system is increasing	1	2	3	4	5
To what extent do you agree with the statement "The citizens are very much satisfied with the user-friendliness and performance of the system"	1	2	3	4	5
overall efficiency of the organization increased after the implementation of the project	1	2	3	4	5

1-Strongly disagree, 2-Disagree, 3-Neutral, 4-Agree, 5-Strongly agree

Questions Related to Request for Proposal (RFP)

Question	Likert Scale				
At the time of preparing the RFP, the scope of the project was correctly identified.	1	2	3	4	5
The inputs of all stakeholders (all relevant parties) were taken while preparing the RFP	1	2	3	4	5
The sources of information (inputs required for processing the data to give output) were identified at the time of preparing the RFP	1	2	3	4	5
All existing processes were identified at the time of preparing the RFP.	1	2	3	4	5
The business process reengineering (BPR) to be done was identified and the RFP was prepared accordingly.	1	2	3	4	5
There were NO Change Requests were included at the time of implementation of the project.	1	2	3	4	5

1-Strongly disagree, 2-Disagree, 3-Neutral, 4-Agree, 5-Strongly agree